

NetChoice *Promoting Convenience, Choice, and Commerce on The Net*

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April 5, 2017

Senator Ryan Silvey, Chairman
Senate Committee on Commerce, Consumer Protection, Energy and the Environment
201 West Capitol Avenue
Jefferson City MO 65101

RE: Support for HB 255, Relating to the Right to Resell Tickets (similar to SB 292)

Dear Chairman Silvey:

As we testified extensively before your committee on 1-Feb-2017, NetChoice enthusiastically supports HB 255/SB 292, to ensure that Missouri fans enjoy safe and easy ways to buy, sell, and give away their sports and concert tickets.

The House has approved HB 255, which guarantees Missouri fans a choice between receiving a restricted ticket, or getting a ticket they can give away or resell. Virginia enacted a similar law this year, and transferability protection has been the law in New York and Colorado for nearly a decade.¹

HB 255 aims to maintain consumer choice, convenience, and market competition:

- allows Missouri fans to freely give a ticket to a friend, client, or family member
- prevents denial of admission to anyone seeking to use a transferable ticket
- allows fans to sell tickets they are not going to use
- enables fans to choose among competing secondary markets to buy and sell tickets

HB 255 would not stop venues from imposing:

- age restrictions on those entering a concert or event
- transfer restrictions on tickets that are not publicly available

The evolution of ticketing technologies and a growing concentration of market power is putting the squeeze on Missouri fans, and that's why HB 255 is needed now.

¹ Virginia SB 1425, enacted 30-Mar-2017, <http://lis.virginia.gov/cgi-bin/legp604.exe?171+ful+CHAP0268>

"A. No person that issues tickets for admission to an event shall issue any such ticket solely through a delivery method that substantially prevents the purchaser of the ticket from lawfully reselling the ticket on the Internet ticketing platform of the ticket purchaser's choice."

8 of 10 Missouri voters support laws like HB 255 that give them choice of transferable tickets

Polling of Missouri voters (attached) found that:

- 78% support legislation like HB 255 that guaranteed their right to give away, resell, or donate their tickets however they choose.
- 90% say the ticket purchaser should choose what to do with their tickets (resell them, give them away, donate them) and not allow the event organizer to prevent sharing or reselling tickets.
- 80% said that when they buy their ticket, it is their personal property and they have full control over what they can do with their ticket.

Without HB 255, Ticketmaster can restrict fans to only get “Credit Card Entry” Tickets.

Ticketmaster’s “Credit Card Entry” tickets require a fan to present the credit card used to buy the ticket, plus a government-issued identification card for the person who bought the ticket. Venues using these restricted tickets could deny admission to fans whose credentials do not match the original ticket buyer, as seen in the attached restrictions displayed on Ticketmaster’s website.

Without HB 255, citizens and businesses can’t even give away tickets to friends, family, or clients, because the purchaser’s name won’t match the ticketholder. Parents could be forced to accompany their teenagers to the event gate to show ID of the ticket *purchaser*, rather than allowing the teen to present their ticket to the usher.

While Ticketmaster sometimes gives the option to transfer a ticket, it requires a complex interaction with Ticketmaster and may require payment of yet another “convenience fee.”

We’re already seeing restricted tickets in Missouri. Below is a screen showing Ticketmaster’s offer of tickets for the Garth Brooks concert in St. Louis in December, showing some of those restrictions.

The screenshot shows the Ticketmaster website for "The Garth Brooks World Tour". The event is at the Scottrade Center in St. Louis, MO, on Sunday, December 4, 7:30 PM. The page includes a search bar with "FIND SEATS FOR ME", a quantity selector set to "2", and a "Find Tickets" button. A seating chart is visible at the bottom, showing various sections and prices. A pop-up window on the right side of the page displays the following restrictions:

Some locations are CREDIT CARD ENTRY only; RESTRICTIONS APPLY: CREDIT CARD USED FOR PYMT AND ID REQ'D TO ENTER; TICKET IS NON TRANSFERABLE. ...more

- SELECT LOCATIONS are Credit Card Entry ONLY. [Please click here for more information on Credit Card Entry.](#)
- Credit Card Entry tickets for this event are NON TRANSFERABLE.
- At ENTRY you must provide the CREDIT CARD USED TO PURCHASE AND MATCHING VALID PHOTO ID.
- Entire party MUST enter the venue at the same time.

Please Register in "My Account" before the onsale for faster checkout!

Delivery delay has been set on this event and will be lifted approx. 11/09/16

Fans who gave their Garth Brooks tickets to family or friends still had to escort them to the venue doors. And a ticketholder who couldn't attend could not easily sell or even give away his tickets.

We've attached a page from Ticketmaster's website that explains the inconvenient restrictions imposed on fans who must buy Credit Card Entry tickets.

However, fans don't suffer these restrictions when Garth Brooks performs in New York or Colorado. These states have laws with the same protections as HB 255, so New York² and Colorado³ fans can freely transfer, resell, and give away their tickets. Big-name acts like Garth Brooks regularly perform in states with laws like HB 255, so there's simply no credibility to Ticketmaster's claim that this law would stop concerts from coming to Missouri.

A new federal law removes Ticketmaster's main justification to impose restricted tickets.

Ticketmaster's own website explains why it requires "Credit-Card Entry" restrictions – to stop software 'bots' used by unscrupulous brokers to grab hundreds of tickets in first minutes they go on sale:

Why is Credit Card Entry the only option for some events, or some sections?

When Credit Card Entry is the only option it's probably because the tickets are in high demand, and the artist, team, or venue wants true fans like you to get the seats you want at face value by eliminating unfair competition from professional scalpers. Without the ability to resell tickets at steep prices, scalpers have no reason to snatch them up when they go on sale using automated software, or "bots".

But now, there's now a new federal law making it illegal for brokers to circumvent ticket purchase limits on sites like Ticketmaster. Last month, Congress passed the Better Online Ticket Sales, or BOTS Act. The bill empowers the FTC and state Attorneys General to stop ticket scalpers from buying-up tickets by bypassing online controls that limit the number of tickets a person can buy.

Even Ticketmaster supported the BOTS Act, "Ticketmaster worked closely with legislators to develop the BOTS Act and we believe its passage is a critical step in raising awareness and regulating the unauthorized use of Bots."⁴

² NY Arts & Cult Aff L § 25.30 "1. A ticket is a license, issued by the operator of a place of entertainment, for admission to the place of entertainment at the date and time specified on the ticket, subject to the terms and conditions as specified by the operator. Notwithstanding any other provision of law to the contrary, it shall be prohibited for any operator of a place of entertainment, or operator's agent, to:

- (a) restrict by any means the resale of any tickets...
- (b) deny access to a ticket holder who possesses a resold subscription or season ticket to a performance based solely on the grounds that such ticket has been resold...
- (c) employ a paperless ticketing system unless the consumer is given an option to purchase paperless tickets that the consumer can transfer at any price, and at any time, and without additional fees, independent of the operator or operator's agent."

³ Colorado Rev. Stat. § 6-1-718(3) "It is void as against public policy to apply a term or condition to the original sale to the purchaser to limit the terms or conditions of resale... A person or entity, including an operator, that regulates admission to an event shall not deny access to the event to a person in possession of a valid ticket to the event...based solely on the ground that such ticket was resold through a reseller that was not approved by the operator." (emphasis added).

⁴ 16-Dec-2016, "Obama signs law to combat ticket bots", <http://ew.com/article/2016/12/16/obama-law-ticket-bots/>

With bots now a federal crime, there's no justification for Ticketmaster to offer only restricted tickets.

Missouri can—and should—stop the anti-consumer practice of restricted tickets.

While private contracts are a private matter, governments step-in when contracts threaten property rights, constrain consumer choice, or force unfair agreements on consumers.

Event tickets are another situation ripe with concern for anti-competitive practices that harm not only consumers but also competitive businesses.

Ticketmaster's *primary* ticket sales platform has previously required customers to resell only through Ticketmaster's own secondary market service. Failing to stick with Ticketmaster has resulted in voided tickets and threats to cancel patrons' season tickets.⁵

Now is the Time to Enact HB 255.

Ticketmaster is aggressively expanding its Credit Card Entry ticket program, particularly for the "best seats in the house" which are valued so dearly by die-hard Missouri fans. This will limit fan choice and could impose a new battery of "convenience fees" just to give a ticket to a friend.

Now is the time to pass HB 255 and help Missouri consumers enjoy the choice and convenience of an open tickets marketplace.

Sincerely,



Steve DelBianco
Executive Director, NetChoice

NetChoice is a trade association of e-Commerce and online businesses. www.netchoice.org.

⁵ Stubhub, Inc. v. Golden State Warriors, LLC, No. C 15-1436 MMC, 2015 WL 6755594 (N.D. Cal. Nov. 5, 2015), *appeal dismissed* (July 22, 2016).

From TicketMaster's Website

Q. How does it work?

A. Instead of receiving tickets ahead of the event, the credit card used to make the purchase will serve as the customer's ticket. **To attend the show, the customer just presents the credit card used to purchase the ticket(s) and a valid, government issued ID (such as a driver's license, state ID or passport).** The gate attendant will swipe the credit card and since all the seats are assigned to a single credit card, **your entire party must enter the venue at the same time.**

...

Q. What if I'm not going to the show, but I purchased the tickets?

A. **If you bought the tickets for a friend or family member, you will need to take them to the entry gate and still present your credit card and government issued ID.**

Q. What if I want to buy tickets for someone else in another state and can't get to the venue for the day of the event?

A. To ensure that the tickets remain in the hands of the fan, paperless ticketing requires that that cardholder who purchased the tickets presents their credit card at the door for admission. **We would advise you to have the person, who will be attending the show, purchase the tickets themselves with their credit card and then you can reimburse them.**

...

Q. What if I don't have or I lose my credit card before the event?

A. If you do not have a credit card with the same account number as the one used to make the purchase, you will need to go to the box office will call window on the day of the event for alternative handling of your situation. In this case, please be sure to bring a print out of your confirmation email or online order history and your government issued ID. **The box office will verify that the name associated with the order matches the name on the government issued ID. If they do not match, entry will be denied.** In all other cases, entry without your credit card will be at the discretion of each venue.

...

Q: What if I purchased the tickets, but my spouse is going to the event?

A: **Your spouse must be an authorized user of the credit card, and must present the credit card along with their government issued ID to gain entry.**⁶

I bought tickets for friends – can we get in separately?

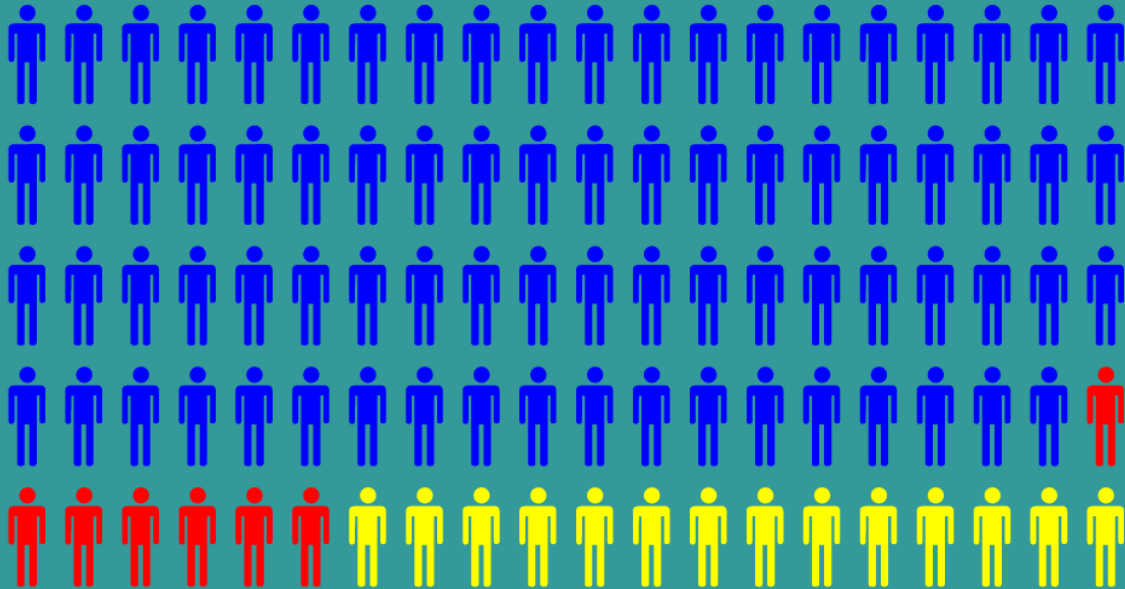
If you bought for a group you gotta enter as a group, UNLESS Ticket Transfer is available for your event. To check, just click the order number under Order History in My Account and look for the Transfer Tickets button.⁷

⁶ <http://www.ticketmaster.com/mileycyrus/faq.html> (emphasis added)

⁷ <http://www.ticketmaster.com/creditcardentry> (emphasis added)

Missouri Voters Want to Control their Tickets

8 of 10 Missouri voters support laws giving them choice of transferable tickets



Polling of Missouri voters found that 78% support legislation to protect transferability

I bought it, I own it



80% of voters polled said it is their choice as to what they do with their tickets. Only 10% said event organizers could prevent transfer or resale.

I choose how to use my tickets

90% of voters polled said the ticket purchaser should determine what to do with their tickets.

Only 4% said the ticket issuer can prevent transferring or reselling tickets.

6% were unsure.

